

Letters concerning the ~~Death~~

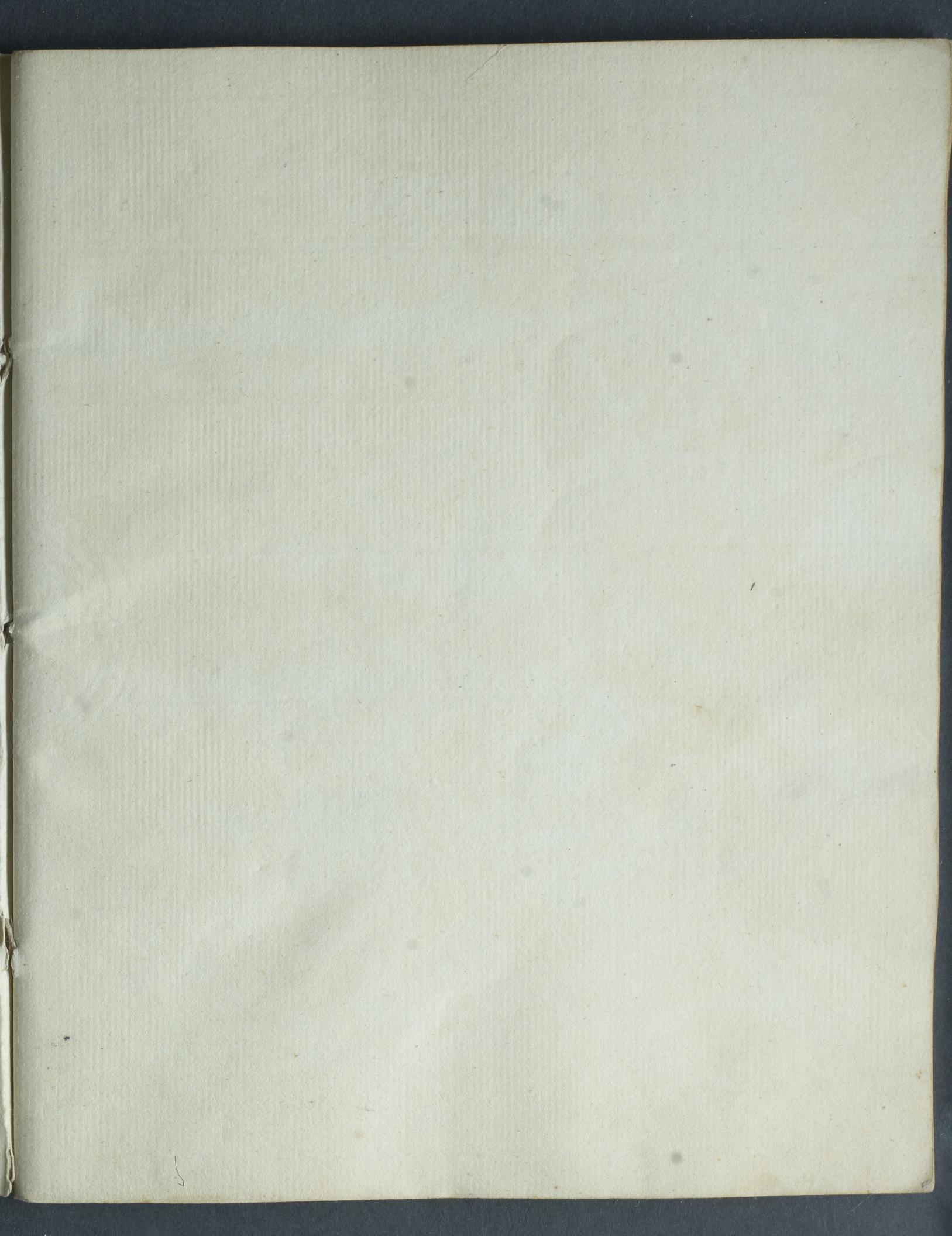
~~and~~

Charge

and

Letters P. M. d.

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1.5



August 1791.

While I am employed in the ~~important~~ ^{executing} Trust committed to me by the House of Representatives, it is, I conceive, my Duty, from Time to Time, to inform them, through you, of the Steps, which I have taken, and of those, which I ^{I mean} ~~propose~~ to take in order to accomplish the great End, which is ~~proposed~~ ^{in this contemplation.}

I have from the Records deposited in the Rolls Office I
have taken an Account of all the Laws made in Pennsyl-
vania from its first Settlement till the Beginning of
the last Session of the Legislature. They are in Number
one thousand seven hundred and two.

These titles I have ~~entered~~ ^{entered} into a Book in the Order,
are recorded,
generally chronological, in which they stand in the
Book-Records. On some of them ^I have made ~~have~~ ^{especially} short
of an early Date, I have made and minuted Remarks,
and have left ample Room for more in the course of
my further Investigations.

rule Prudgery; but it was absolutely ~~necessary~~^{require} to the
correct Execution of the Design. How can I make a
Digest of the Laws without having all the Laws on
pon each ~~Subject~~^{Head} in my View? This ^{in the first instance} View can^o be
obtained only by ranging them in ^{an} exact Common-
Place.

Place. But something more must still be done. To place
in a correct Edition, the several Laws ~~in the~~ according
to their Seniority or to the Order of the Alphabet would,
by no means, be correspondent to the enlarged Plan
signified by the Resolutions of the House.

It is obvious, and it was uniformly expected by the House, that, under each Head, the different Regulations, however dispersed, at present, among numerous Laws should be collected in the Digest, ~~be reduced to a full Form, and placed in~~ and reduced to a full Form, and placed in a natural Series of ~~Conventions~~. This I deem an in-
dispensable Part of my Business.

the Performer of
But ~~unless~~ this indispensable Part shall be per-
formed, a new Question presents itself. In what Or-
der should the methodised Collection be arranged?
A chronological Order would, from the Nature of
those

⁴7. Mar 13, 233, 234.

those collections, be impracticable: An alphabetical Order would be unnatural and unsatisfactory.

The Order of legitimate System is the only one which remains. This Order, therefore, is necessarily brought into my Contemplation. My Contemplation ^{of it} has been attended with the first Degree of Diffidence and Solitude. To form the Mass of our Laws into a Body ~~compact~~ ^{compact} and well proportioned is a Task of no common Magnitude. Additions as it is, the enlarged Views of the House of Representatives stimulate me to attempt it. In such an Attempt it will not be dishonorable - even to fail.

Of ~~the~~ ^{that} System I have begun to sketch the rough Outlines. In finishing them and in filling them up I mean to avail myself of all the Assistance which can properly be derived from every Example set before me: But, at the same Time, I mean to pay implicit Preference to none.

The Acts of the Legislature of Pennsylvania, though very numerous, compose but a small Proportion of her Laws. The Common Law is a Part, and, by far, the most important

2. M. 308.

~~the Settlements of the Land~~ System of Jurisprudence
portant Part of ~~the Law of the Land~~ Statute Regulations
are intended only for those cases, comparatively few,
in which the Common Law is defective, or to which
it is inapplicable. So that Law those Regulations are
properly to be considered as a Supplement. A know-
ledge of that Law should, ^{for the Plain} therefore, precede, or, at least,
accompany the Study of those Regulations.

"To know what the Common Law was before the
"Making of any Statute" says my Lord Coke, in his ho-
mely but expressive Manner, "is the very Lock and
"They to set open the Windows of the Statute."

To lay the Statute laws before one, who ~~is unacquainted~~
~~and~~ ^{upon the several parts} knows nothing of the Common Law, amounts frequent-
ly to ~~much~~ the same thing as laying every third or
fourth Line of a Dead Legge on one who has never seen
the Residue of it.

~~These Observations abundantly shew, that it would~~
therefore ^{desirable} be highly ~~desirable~~, that, under each Head and Title of the
Statute Law, the Common Law, relating to it, should be
introduced and explained.

This

A.

The Constitution of the United States and that of Penn.
They contain and digest ^{the Supreme} ~~many very important~~ ^{and} ~~fundamental~~ ^{Principles of} ~~the Law~~
of the Land: and must have a governing ^{and} ~~influence~~ ⁱⁿ ~~of~~ ^{almost every} ~~other~~ ^{Part} of our legal system. They should,
therefore ^{be} ~~be~~ ^{explained} ~~and understood~~ ⁱⁿ ~~and interpreted~~ ^{the clearest} ~~and most~~ ^{and} ~~remote~~ ^{Consequences} ~~Effects~~
and ~~not~~ ⁱⁿ ~~any~~ ^{attended} ~~Manner~~. Hence it is proper that they also
should be ~~accompany~~ ^{attended} with a commentary.

This would ^{be} serve the double purpose of an ^{useful} Com.
mentary on the Text of the Statute Law and of
would, at the same time, form a ^{Body} Digest of the common law ^{reduced} into a re-
gular System.

With such a commentary

~~In this I have~~ the Digest which I will have
the Honour of reporting to the House ~~should~~ ^{will} be
accompanied ^{it.} ~~with such a commentary.~~

These commentaries ~~will~~ not, however, form a Part of my Re-
port: They ~~will~~ stand or fall by their own Merit or
Insignificance.

Another Question, of very considerable Importance
has occurred to me: The Result of my Reflections upon
it, I beg leave to lay before the House.

In what Manner should the Digest of the Laws
of Pennsylvania be composed - Should it include
the State of the British Acts of Parliament and their
Statutes, which have been ^{drawn after} ~~formed upon~~ their Mo-
del - Or should it be written in the usual Forms of
Composition?

To

+ 4. Jn. 239. 240.
Hale. 87. 89. 7. 14.

7. " H. 69. 74.

* Her. 170.

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To professional gentlemen it is well known, that, in England, ~~the ancient Statutes were delivered and ex-~~
~~posed on the ^{Queen} Throne of the King~~ all Bills were an-
-ciently drawn in the Form of Petitions; that these Peti-
-tions with the King's Answer were entered upon the Par-
-liament Roll, and that, at the End of each Parliament,
by you reduced into Statutes by
~~the Judges reduced them into the Form of Statutes. Now~~
~~the Form in the English Statute~~ "May it please your Ma-
-jesty that it may be enacted, and be it enacted" &c. This
Form, like many others, has been continued in England
long after the Reason of it has ceased. This Form, like
many others, has been introduced into the Colonies, and,
among ~~these~~ the rest, into Pennsylvania, where the Reason
of it never existed. Thus almost every Sentence in our
Acts of Assembly begins with a "Be it enacted."

~~This Form, therefore, is a Conveniency, without foundation; but it is not, however, without its Inconveniences.~~

To introduce every Sentence under the government
of a Verb gives a Staffage - to introduce every Sentence
under the government of the same Verb gives a Ma-
-nagement - not long

+ N° 60.

"60. de la 6.2. - 23.

not only as well as sufficient to the composition. To avoid the frequent Reiteration of these blamishes, the sentences are lengthened. By being lengthened, they become as are crowded with multiform, sometimes with heterogeneous and disjointed circumstances and Materials. Hence the common and vulgar expression and embarrassed Periods of a Style, with which the Statute Books are ^{loaded} overburdened and disgraced.

and Precision should mark the Law.
But Simplicity and Plainness, ought to be the
Characteristics of a Law. It claims the Goodness.
It should be level to the Understanding of all.

By the first Assembly of Pennsylvania an Act was made "for teaching the Laws in the Schools." This noble Regulation is countenanced by the Authority ^{and Example} of the most enlightened Men and Women, and Men.

Bucco informs us that when he was a boy, the Lucy
of the twelve Tables were learned "ut necepsam
carmen," as a piece of composition at once memory
and entertainment.

⁺ Mont. 6. 19. 1817.

" 2. pag. 81.

Would any one select such a composition to form the
Taste of his Son, or to impress him with a Relish
for literary Accomplishments?

8
Youth in leading their Religion and Laws and Maxi-
mos and Customs, and their whole Life in their
Practice.

The celebrated Legislator of the Comam and all the
Precautions, which human Prudence could suggest,
to impress the Youth with the greatest Respect and
Attachment for the Maxims and Customs of the
State. This was what Plato found most admir-
able in the Laws of Menos.

And if Youth should be educated in the ^{knowledge} and
Love of the Laws; it follows, that the Laws should be pro-
per Objects of their Attachment and proper Subjects of
their Study. ^{Can that be said conveniently} Would any one object a Statute
drawn up in the usual Style and Form, ^{*} accomplish their ~~desire~~ ^{desire}?
Book, to form his Son's Taste or to give him a Relish for
^{It has been remarked, wth g^t}
Education? ~~This is~~ Truth as well as Wit, in the
^{most wisdom} ~~most~~ would be inflicted by
~~obstruction~~, that one of the ~~second~~ Penalties, which an
~~Act of Parliament~~ ~~Statute~~ could inflict, would be to compel
the Culprit to read the Statutes at large.

But the Knowledge of the Law, though ~~wth g^t~~ to
Youth, is incumbent on those of super Years.

From

From the Manner in which other Law Books
as well as Statute Laws are usually written, it
may be supposed that Law, or, in its Nature, is
- susceptible of the same Simplicity and Clearness
as the other Sciences.

Both the Diversity and Law of those Times, says
Sir William Blackstone, were pulled into logical De-
buncions, and drawn out into metaphysical subtleties,
with a Skill most amazingly artificial, but which
serves no other Purpose than to shew the vast Powers
of the human Intellect, however vainly or preposterously
employed

To the same Purpose speaks the intelligent Mr. Locke —
"This Misery has invaded the great Conveniences of
human Life and Society, obscured and perplexed the ma-
terial Truths of late and Presently, brought Confusion,
Disorder and Uncertainty into the Affairs of Man
kind; and if not destroyed, yet in a great Measure
rendered useless their two great Rules, Religion
and Justice." How did come it to
pass that Persons, speaking or writing to
their Servants, in their ordinary Commands, are
easily understood; speaking to their People in
their Languages, are not so? ^{4. Bl. 410.} ^{2. Bl. 58.} Locke ^{U. b. 3. c. 10. s. 12.}

^t Recd. E. 127. 128.

A. B. War. B. 330. 331.

Peculiar Reason for this, when Laws (or Languages)
are formed out of the Remains of former Symbols. Cond. 2 Rec. c. 29.
287. 289. 290. 291.

10

employed. Hence Law in particular, which (being intended for universal Reception) ought to be a plain Rule of Action, became a Scene of the greatest Intricacy; especially when blended with the new ^{and opposite} Refinements engrafted upon feudal Property: which Refinements were from Time to Time gradually introduced by the Norman Conqueror, with a View to supersede, as they did in a great Measure, the more homely, but more ^{free and} intelligible Maxims of distribution Justice among the Saxon.

As with the ~~Age~~ ^{the} Country and the Law, such wherever was the Philosophy of the Schools of Europe during many Ages of Darkness and Barbarism. It was fruitful of Words, but barren of Works, and admirably contrived for drawing a Veil over human Ignorance, and putting a Stop to the Progress of Knowledge. But ^{at last} the light began to dawn at last.

The light, however, has dawned much ^{however} slower upon the ~~Succession~~ ^A of Law than upon Religion or Philosophy. ~~Custom~~ ^{The} and Law, says the celebrated Bœc. via are always several Ages behind the actual Improvement of the Nation, which they govern.

+ 4. Bl. 3.
5. War. B. 125.

+ 2. War. B. 153. 154.

" Blatt. b. 12. c. 2.

44.

If this Observation is true, and I believe it to be true, with Regard to Law in general; it is particularly true, and its Truth is of peculiar Importance with Regard to criminal Law in particular.

It is the Observation of Sir William Blackstone, that, in every Country of Europe, the criminal is more rude and imperfect than the civil Law.

~~It is really Unfor^{tu}gnate~~ ^{it is} that this should be the Case, on the Existence of ~~the~~ ^{confuse} Law for the Liberty and Happiness of the Citizens ^{chiefly} depend ~~chiefly~~ on the Excellence of the criminal Law.

We are told by ^{that the Knowledge} ~~The Knowledge~~ says Montesquieu, with Regard to the ^{W^{ill} be told by him fully} ~~most~~ Rules, which can be observed in criminal Judgments, in more extending to Mankind than any other Thing in the Universe. ^{W^{ill} be told by him fully} Liberty can be founded only on the Possession of this Knowledge.

But how can this Knowledge be acquired - how can it become the Foundation of Practice; of the Law, and particularly the criminal Laws are written in such a ~~language~~ ^{in which} or in such a Manner ^{chiefly} that they cannot be known or understood?

Deeply

12. Mar. B. 326. 327.

12.

Deeply penetrated with the Truth and the Force
of these Remarks, which are supported by the most re-
spectable Authors, I shall not fear to incur the
Censure of Innovation, if I express my Opinion,
that the Laws should be written in the same Manner,
which we are, when we write ^{on} concerning other Sub-
jects or Services. This ^{other} intention has been already adopted by
sufficiently in the Constitution of the United States, and in that of
Penns: ~~by which the Legislature may be compelled to oppose it.~~
~~As, however, the Observations, which I have made~~

and quoted, bear particularly upon the criminal
Code; I propose to make, in that Code, make the first Experi-
ment of their Justice and Efficacy.

The Criminal ^{Law} Code, though the most important, is
by far the least voluminous Part of the System; and it can be
easily ~~referred~~ ^{formed} into a separate Report. This I mean to do.
By doing so, I shall ^{have} furnished with a fair opportunity
of exhibiting a Specimen of the Manner and the
Merits both of my Plan and of its Execution.

The Constitution of the United States and
that of Pennsylvania compose a very important

Parton

13.

Part of the Law of the Land; and must have a governing Influence over many other Parts of our legal system. They ought, consequently, to be explained and understood in the clearest and fullest Manner. This shows it to be proper that this, likewise, should be accompanied with a Commentary. This, however, ~~will~~ ^{it} be no Part of my formal Report.

11th Jan: 1792.

Sir

The Digest of the Laws of Pennsylvania
has occupied my undivided Attention since
I last had the Honour of writing to
you on the Subject. My Progress in
the Business has not, I think, been in-
considerable; but I have not yet brought
it to such a State as to be ready to re-
port it to the House of Representatives.
I will, however, chearfully lay what I have
done before any Committee, which the
House may be pleased to appoint for
examining it.

Augst 1791.

Gentlemen of the Grand Jury.

The occasion, on which you are now called to discharge a publick Service for your Country, is explained by the following Extract from the Records of the Supreme Court of the United States.

"It appearing from Information of the Attorney General that a certain Eleanor McDonald is confined in the Gaol of the City of Philadelphia, charged with an offence against the Laws of the United States; and that for the Relief as well of the said Eleanor as of such other Persons as may be charged with Offences against the Laws of the United States, it would be expedient that a special Session of the Circuit Court in and for the District of Pennsylvania should be speedily held.

Ordered,

17.

Ordered, that a special Session of a Circuit
Court for the Trial of criminal Causes be held
at the City of Philadelphia, in and for the Dis-
trict of Pennsylvania on the fifteenth Day of
August instant; and that ~~authenticated~~
Copies of this Order be transmitted ^{by the Clerk of this Court} to the Judge
and to the Clerk of the said District, and to
the Attorney for the United States in the said
District.

By a Letter from the Judge of the Pennsylvania District it appears that Eleanor McDonald was charged with stealing ten Doubloons from the Master of a Vessel, lying in the Stream of the River Delaware, and within the Jurisdiction of the United States.

1. 15.

she is guilty, and will be convicted, as she ought to be, and punished according to Law. Imprisonment before her conviction forms no Part of the Punishment. Such Imprisonment, ~~therefore~~, should be as short as Circumstances will properly admit. Even if ^{therefore} guilty, she is entitled to a speedy Trial.

Besides; if she is guilty, her conduct has included an Injury as well as a Crime. For that Injury Reparation ought to be made: For that Injury Reparation will be awarded to the Owner ^{for} of what has been stolen. On his Account, therefore, Justice ~~for her~~ should be speedily executed. It may be inconvenient for her and for the other Witnesses to be detained long by the Pendency of this Prosecution: For this Reason also it should receive an expeditious Determination.

Section 11. ^{regulates}
 "That the Circuit Courts shall have Power to hold special Sittings for the Trial of criminal Causes at their Discretion or at the Direction of the Supreme Court

+
The Crimes and Offences known to our Laws may be distributed into various Classes. 1. Some of them are aimed against Religion. 2. Others ^{violate} against the Law of Nations. 3. Others again infringe the Rights of the State. 4. Others, in fine, attack the Rights of Individuals, ^{in particular} ~~in particular~~ ^{personal security} protecting and vindicating which the ~~State~~ ^{publick Peace} and Dignity are duly interested.

These Rights of Individuals are 1. Their Safety. 2. Their Reputation. 3. Their Property. 4. L. B. 56.

As the Prosecutor for the United States has no other
Business to lay before you except the Charge against the
unfortunate Woman; it will not be necessary for
me to direct your Attention particularly to any
other Crime than that of ~~Larceny~~, with which
she is charged. It is a Crime against the Right of an
Individual to his Property.

If any Person, say the law of the United States,
within any of the Places under the sole and exclusive
Jurisdiction of the United States, or upon the high
Sea, shall take and carry away, & with an Intent
to steal and purloin the personal goods of another,
the Person or Person so offending shall, on Conviction,
be fined not exceeding the Fourfold Value of the Goods
privately stolen or purloined, the one Moeny to be
paid to the Owner of the Goods, and the other Moeny
to the Informer and Prosecutor, and be publicly
whipped not exceeding thirty nine stripes.

The Goods of another! And what made them his?
Were they his, because he was in Possession of them? If so;
they are now mine; precisely for the same Reason. Were they

They his because they were more serviceable to him
 than they ^{can} ~~would~~ be to me? It is highly probable that
 I have more occasion for them than he has? Were
 they his because of his ~~supposition~~ ^{strong} Attachment to them?
 The Strength of my Attachment ^{is evident} by the Differ-
 ences ^{which} I have run in order to obtain them. Such ^{supposi-}
~~tion~~ ^{offers} might be ~~proposed~~ on the Part of the Prisoner
 They necessarily lead us to consider the ~~principles~~ ^{Principles and}
~~Established and practised~~ ^{are} in established and protected
 Reasons of ~~extreme~~ ^{extreme} Property: For it must be ~~admit-~~
~~ted~~ ^{admit} that the Laws concerning Slavery are all founded
 of the Laws concerning Property are without Founda-
 tion.

From the Republic of Plato and from the Utterances of
 Sir Thomas More the Rights of separate Property were
 entirely excluded. Attempts to establish a Community
 of goods have ~~established~~ rather than succeeded in some
 small Societies, distinguished by peculiar Circumstances,
 peculiar Tongues or peculiar Manners; and even the Exis-
 tence of such Attempts may, perhaps, be ascribed, in a
^{great}

great measure, to the diffusive influence of the Habits and
Maxims of ~~exclusive~~ ^{separate} Property prevailing around them.

"And now the English began to find the mistake of forbidding and preventing private Property; for whilst they all laboured jointly together, and were fed out of the common Store, happy was he that could slip from his Labour, or shirk over his Work in any Manner. Neither had they any concern about the Common, for summing, however the Crop prospered, that the publick Store must maintain them. Even the most honest

* Sull. 39.

* Chat. 89.90.

= 54

and vindictive, would scarcely take so much time
Pains in a Week, as they would have done for them,
silver in a Day.

The second Experiment was made in the Col-
ony of New Plymouth. During several Years, all Com-
munity was carried on, in one joint Stock, all Things
were common to all; and the Kespacies of life were
daily distributed to every one from the publick
Stock. But these Regulations soon furnished abundant
Reasons for Complaint, and proved most fertile sources
of common calamity. The Colonists were sometimes
in Danger of starving; and severe Whipping, which
was often administered to promote Labour, was only
productive of constant and general Discontent. This
abundant Policy, however honoured by the Government,
~~dated from~~^{at last} became, in Practice, op-
-peneal to every one; and the Introduction of ex-
-sercise Property immediately produced the most comfort-
-able Change in the Colony, by engaging the affection
and invigorating the Pursuits of its Inhabitants.

The
Author

X Exclusive Property prevents ~~Contention~~ ^{Disorder} and preserves Peace. With-
out its Establishment, the Tranquillity of Society would be per-
petually disturbed by ~~the frequent~~ ^{frequent and unavoidable} ~~and~~ ^{for} Compellions ~~among~~
the Population and Engagement of Themselves, insufficient to satisfy
~~the demands~~ ^{of} ~~and~~ ^{all} ~~and adjusted~~ by no Rules of
Adjustment distributed to each.

The Right of separate Property seems to be founded in the Nature 24.
of Men and Beings; and when ~~when~~ Societies become numerous, the Establishment
of ~~the~~ Right of ~~exclusive~~ Property ~~is~~ ~~just~~ ~~and~~ ~~important~~
~~for~~ ~~that~~ ~~highly~~ ~~important~~ Existence, to the Tranquillity,
~~as~~ ~~Belongs~~ ~~to~~ ~~the~~ ~~Society~~, ~~to~~ ~~the~~ ~~Conveniences~~,
~~to~~ ~~the~~ ~~comfort~~, ~~to~~ ~~the~~ ~~Elegances~~, ~~to~~ ~~the~~ ~~Refinements~~

and to ~~the~~ ~~value~~ ~~of~~ ~~the~~ ~~Value~~ ~~of~~ ~~industry~~ ~~life~~.

Man is ~~intended~~ ~~Useful~~ ~~and~~ ~~useless~~ ~~Industry~~ is the ~~sort~~ ~~of~~ ~~an~~
active life, Best Industry shortly ~~have~~ ~~the~~ ~~privilege~~ ~~that~~ ~~the~~
~~Property~~ ~~for~~ ~~Industry~~ ~~is~~ ~~useful~~ ~~and~~ ~~useless~~ ~~Industry~~ ~~Pro~~
~~and~~ ~~is~~ ~~the~~ ~~natural~~ ~~Result~~ ~~of~~ ~~the~~ ~~Operations~~ ~~of~~ ~~Labour~~.
~~Property~~ ~~is~~ ~~the~~ ~~natural~~ ~~Result~~.

Exclusive Property multiplies the Production of
the Earth, ~~and~~ ~~the~~ ~~Means~~ ~~of~~ ~~subsistence~~ ~~and~~ ~~prosperity~~
the grain, if he had no peculiar Interest in the Harvest.
Who would rear and tend Flocks and Herds, if they were
to be taken from him by the first Person who should come
to demand them?

By exclusive Property, the Production of the Earth
and the Means of Subsistence are secured as well as mul-
tiplied. What belongs to no one is wasted by every one.
What belongs to one Man in particular in an Object of
his Attention and Care.

+ The Conveniences of life depend much on each
- own Property. Distinct Professions and the Division

25.

of Labour are ^{necessary} expended to do complete Energy and
Result. But Labour cannot be divided, and distinct
Professions cannot be pursued, unless the Productions
of one Profession and of another kind of Labour can
be exchanged for those of another. This Exchange
implies a separate Property in ^{them, who are} ~~use~~ of the Parties
to it. Then

These Observations concerning the Conveniences
of life may be made, with equal ~~justifi~~ ^{truth}, concerning
the Elegancies and Refinements.

~~But~~ ^{on} Property much more depends than
~~on what has been mentioned~~. On Property ^{now} of
the Value ~~of~~ ^{now} depend for their ^{own} free and easy
Exercise. ^{Would the room} ~~What room~~ ^{be left} ~~would then be left~~ for the larger
Indulgences of ~~body~~ ^{body} generally and Beneficence -
~~Would the room~~ ^{be left} ~~would then be left~~ for the becoming Returns
~~Would the same room be left for the endowing Interchange of good offices~~
~~of great and little Costum. A good and brotherly~~
~~of the various illustrations and embellishments of life.~~
~~For them ^{as in practice distributed} ~~is~~ ^{appropriated} ~~all~~~~
~~and ^{as in practice distributed} ~~is~~ ^{appropriated} ~~all~~~~
If separate Property is so essential to the best
Interest

Interest of the colored Society, it must be of primary
importance that it should be established and secured, and it must be of equal
importance that the most effectual measures for
importance that it should be guarded and protected
guarding and protecting it should be pursued by
the law of the land.

~~Theft and Injury to Property in any of the Colonies~~ indeed among principal
feats of Government: The Malfeasance of it Property are
therefore considered not only as private Injuries, but as
public Crimes. As such, it is the Duty and it is the
Prerogative of Government to be vigilant and zealous
in preventing, and, if they cannot be prevented, in
punishing ~~them~~ such Infracti^{ons}

We have the pleasure of informing that by the Proceedings of this Court, of Part of which you are Witness, and in Part of which you are Actor, you have the pleasure of knowing and observing that, under the Government of the United States, Property is ~~as~~ ^{well as on the} protected ~~as~~ ^{as} on Water as on Land; and that the ~~powerful~~ ^{extensive} Arm of the Law reaches to the remotest Point ^{as near} to the Body of the ~~most~~ ^{and} populous County; and that the most expeditious and effectual

effactual Measures ~~will~~ be ~~are~~ and will be taken
to detect and to furnish every ^{charter} ~~Violation~~ ~~Violation~~ of so widely
extended Protection.

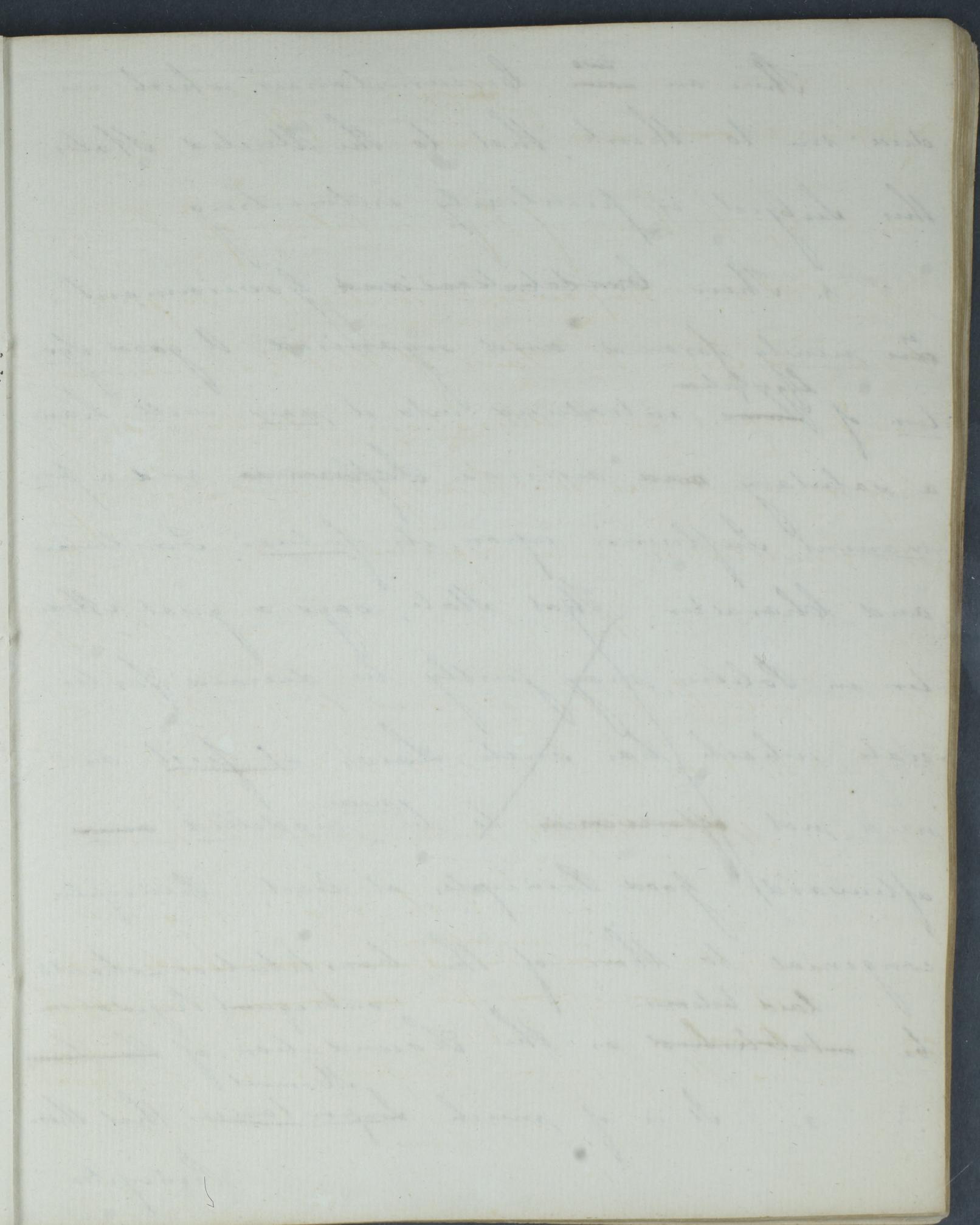
Though I have confined my Remarks parti-
cularly to the Business which will be laid before
you by the Prosecutor for the United States; yet,
of any other Persons or Officers, cognizable in this
Court, come to your knowledge, it is your Duty
to present; for you will observe that the Courts are
authorized generally to try criminal Causes.

31st Decem^r 1791.

By the House of Representatives of Pennsylvania I am empowered "to digest into proper Order and Form the Laws of that Commonwealth; and to report such Alterations, Additions and Improvements as the Principles and Forms of the Constitution may require."

In this Work I have made some Progress; during which it has occurred to me, that a similar Work with Regard to the Laws of the United States might, with much Propriety, accompany that, in which I am engaged. So far, Sir, ~~it is unnecessary to~~ it would be altogether imprudent to make ~~it~~ It is unnecessary for me to say any thing ~~any~~ general, Remarks concerning the immense Importance of a good Code of municipal Law.

Then



There are ~~some~~^{two} Circumstances which induce me to think, that to the United States this Subject is peculiarly interesting

1. Their ~~united~~ ^{confederated} Government ~~are~~ ^{are} newly formed and organized. A good System of ~~Law~~^{of Egyptian} introduced into it ~~now~~ will have a salutary, ~~and~~^{and} decisive Influence and a permanent Influence upon its future Fortune and Character. That State, says a great Master in Politics, may justly be deemed fortunate, which has such Laws, ~~at first~~ as need not ~~alter~~ ^{alter} ~~alter~~ ^{now} to be ~~modelled~~ ^{modelled} ~~on~~ ^{on} afterwards. Good Principles, at least, - Principles congenial to those of the Constitution should ^{and believe} ^{subsequent Regulations} be established as the Foundation of ~~the Law~~ ^{Moment}.
2. It is of much importance that these Principles

which it must be determined should be
clearly and explicitly known before ~~hand~~ it
arises.

A.

I have intimated my opinion that a
Digest of the Laws of the United States might,
with propriety, accompany that of the Laws
of Pennsylvania. This opinion is grounded on
the following Reasons.

1. In the latter Digest the difficult and
delicate Line of Authority, which I have men-
tioned, must be run, and the Country lying
on the Side of the Commonwealth must be
explored and delineated. Can there be a fuller
Occasion for exploring and delineating the
Country which lies on the Side of the United
States? To ~~so soon~~ explore and delineate the
Country

A. To the happy ^{Achievement} accomplishment of such a Revolu-
tion as that of the United States, the foregoing
Observations are applicable with a ~~Standard~~ Force
uncommonly striking and powerful

country on both Sides is, perhaps, the best Mode
of discovering and ascertaining, with Accuracy,
the different Directions, which the Line ought
to take. ^{From me} I employed to do this Surveying on
both Sides, Impartiality as well as Accuracy
might be reasonably expected.

2. There is a punctiliar Property in run-
ning the Law between the government of the
United States and that of Pennsylvania. The
~~constitution of Pennsylvania has been formed~~
~~Established~~ since the ~~Establishment~~ ~~Constitution~~
of that of the United States,
~~that~~ ~~constitution~~ of Pennsylvania has been made.
With an express and avowed Reference to
~~the~~ ~~that~~ ~~Establishment~~ of the Constitution of the United
States, so far as it could apply, that of Pennsylvania.
~~especially and avowedly~~ ~~formed~~
has been ~~formed~~ sedulously ~~and~~ ~~and~~ ~~received~~
~~successively~~. It is probable, therefore, that the
Direction, which the Law, above-mentioned,
ought

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ought to take, may be varied with a satisfactory
Degree of Clearness as well as of Preciseness
and Impermeability; ~~It is probable that neither~~
~~Variances nor Interferences~~ ^{would} ~~would~~ be found
between the Limits of the two Jurisdictions.
For it is material to observe, that both Juris-
dictiones together compose, or ought to compose
only one uniform and comprehensive System
of Government and Laws.

In what follows, I must ~~merely~~ speak
concerning myself. I shall speak, however, with
Freedom and with Candour, for I speak to a
Friend as well as to a Judge.

If you think, that, such a Debt as I have
~~mentioned~~ ~~would~~ be ~~desirable~~, and that at a pro-
per time, it ought to be ^{"recommended"} ~~proposed~~ to the ~~law~~
national Legislature, or the two Houses, to an-

- Horne

my own to make ~~preparation~~ ^{for their consideration;} for their consideration;
those anticipated, such a Digest ^{of those measures} ~~and~~ ^{which} I did an ~~and~~ ^{desire} to you,
I did an my Wellingm^s, may, my Desire to un-
der take it. I know that I am unequal to the
arduous Task. I know that in the performing it,
I ^{would} ~~should~~ not be able to ^{attain} ~~reach~~ that Degree of
Excellence, of which ^{I myself} ~~I~~ can form an Idea.

My offer ^{proceeds from} is founded on the ~~same~~ fol-
lowing Considerations - In the Formation of both
Combinations - that of U. S. and that of P. I ^{had} ~~had~~
a faithful and an accurate Part. So far, therefore,
as my Abilities can ^{reach} ~~allow~~ I may be supposed
and the various Relation ^{of Dependence} ~~of Dependence~~ which their ^{have} ~~have~~
to play and their ^{of Dependence} ~~of Dependence~~ ^{of Dependence} ~~of Dependence~~ ^{of Dependence} ~~of Dependence~~
to know their Principles and their ^{of Dependence} ~~of Dependence~~ ^{of Dependence} ~~of Dependence~~ ^{of Dependence} ~~of Dependence~~
the Study and in the Practice too of Law and Po-
litical I have been engaged for a ^{general} ~~some~~ considera-
bly long, and on a Scale considerably exten-
sive. I am already employed in executing ^{and} Part
of ^{the} ~~the~~ ^{general} ~~great~~ Plan. If I can com-
- mand

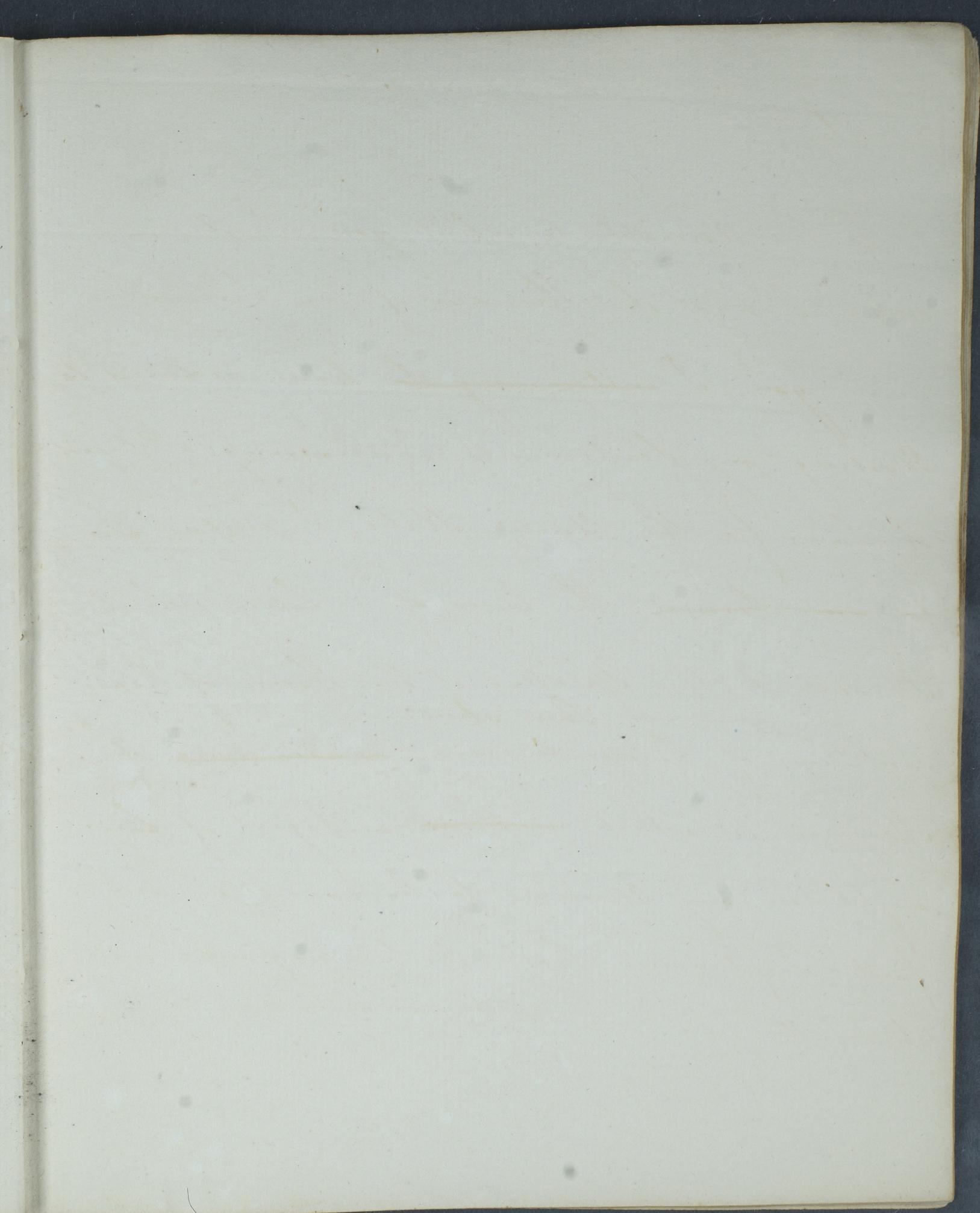
6.

mand a tolerable share of success in that Part;
I can command an equal share in the other also.
Nay, farther; I believe that both Parts can be
executed better ^{better} together, than either Part can
be executed separately. — Permit me, to ^{further} ~~sugget~~,
that the my Difficulties in Point of Abilities
would, in some Degree, be compensated by
the Ardour of my Inclination to avert my
self as well as possible in a Trend so ho-
morable and so important. This Ardour, be-
cause you would be ^{equally} as well as qualified
to execute this important and honourable
Trust under your Auspices, and during your
Administration; from which every Thing conne-
cted with them will ^{receive} and ~~reflect~~ ^{addition} ~~and~~ further

Sir

Sir

Agreeably to what you mentioned
when I had the Honour of an Interview
with you, I ~~enclose my~~ have reduced to
Writing my sentiments concerning a Digest
of Laws for the United States. I enclose also,
~~for your Compt.~~ the copy of a Letter which
I wrote to the Speaker of the House of Reps.
This shows
sentatives of Pennsylvania, ~~concerning~~ the
Manner, in which, ~~I think~~ a Digest of Law
ought, in my opinion, to be executed. Any
further Explanation that may be necessary I will
chearfully give.



Montgomery 69 3

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Letters to General Lee

Letters and

Letters to P. H.